



# CITY OF LODI

## COUNCIL COMMUNICATION

AGENDA TITLE: Mills Avenue Crossing at Woodbridge Irrigation District Canal

MEETING DATE: March 19, 1997

PREPARED BY: Public Works Director

**RECOMMENDED ACTION:** That the City Council direct staff to continue with plans to include the Woodbridge Irrigation District Canal (WID) crossing with the Mills Avenue bridge project.

**BACKGROUND INFORMATION:** At its December 23, 1996 meeting, the Lodi Planning Commission approved the tentative map for development of the Tsutaoka property located along the future Mills Avenue alignment between Kettleman Lane and the WID. A map of the project, Bridgewood Estates, is shown in Exhibit A. One of the recommended conditions of the map was that the developer construct the WID street crossing per the City's General Plan. The developer would be reimbursed for the cost of the crossing under the terms of the City's impact fee and reimbursement ordinances. A number of residents north of the WID objected to construction of this street crossing and the Planning Commission deleted this condition from the map approval. However, this action did not mean the crossing would not be built and left its status undecided. Staff is bringing this item to the City Council to obtain direction.

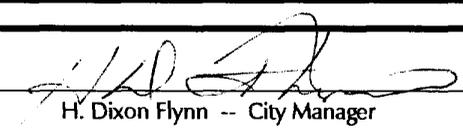
### Plans for the Crossing

Mills Avenue south of Vine Street was constructed in 1968 as part of the Royal Crest, Unit 1 subdivision. The street was "stubbed" south to the WID Canal for future extension southerly (see Exhibit B). The continuation of Mills Avenue to Kettleman Lane was included in the 1968 "Report on Major Streets and Traffic Improvements" and has been included in the General Plan and accompanying Street Master Plans since that time.

Projected daily traffic volumes for Mills Avenue between Kettleman Lane and Vine Street, per these reports, range from 8,910 in the 1968 study to 11,000 in the 1991 General Plan. Given the planned growth in the southwest area, this increase is understandable. Longer-range projections done for the 1991 General Plan Environmental Impact Report show the volume peaking at 13,000 even with significant growth south of Harney Lane.

These plans call for Mills Avenue to be a major collector street with two lanes and left-turn lanes as needed. However, with the adoption of the Tienda Drive Planned Alignment in 1992, the portion of Mills Avenue between Kettleman Lane and Tienda Drive is planned for four lanes. The Mills/Tienda intersection is planned to be four-way-stop controlled.

APPROVED: \_\_\_\_\_

  
H. Dixon Flynn -- City Manager

The date for the extension of Mills Avenue has not been set. Staff has, on numerous occasions, answered calls from residents and realtors about when Mills Avenue would be extended between Kettleman Land and the WID. Our answer has always been, "When the adjacent land develops."

### Issues

The issues involved with the extension of Mills Avenue have been organized into the following points based on the comments made at the Planning Commission meeting and others staff has received:

- "Too much traffic for a residential street" - The projected volumes are above those one would expect on a typical residential street which only serves adjacent homes; however, not all residential streets enjoy such low traffic volumes. Traffic volumes throughout Lodi are shown in the map in Exhibit C. Some two-lane streets in residential areas with relatively high volumes are:

Hutchins Street south of Vine Street	16,000
Ham Lane north of Lodi Avenue	15,000
Lockeford Street west of California Street	9,500
Church Street north of Tokay Street	8,000
Mills Avenue north of Lodi Avenue	7,000

- "The street will need to be widened someday" - None of the past plans project that Mills Avenue will need to be widened. Two-lane collector streets can comfortably carry 14,000 vehicles per day, and higher, with some congestion at peak hours. Even the new section of Mills Avenue being built south of the WID will only be two lanes. If widening was considered likely, staff would not have recommended the new street only have two lanes.
- "Heavy traffic should be directed to Ham Lane or Lower Sacramento Road" - Through various traffic controls and street layout, heavy traffic will be directed to these streets. However, collector streets are a necessary part of doing this. A key component in keeping reasonable traffic volumes on residential collector streets is to have an adequate network such that drivers can take a relatively direct route and not have to concentrate on fewer streets and travel further distances. Traffic that cannot use the proposed crossing will have to use other streets, thus increasing traffic on Vine Street, Tokay Street and Interlaken Drive as well as portions of Ham Lane, Lower Sacramento Road and Kettleman Lane.

The same arguments regarding the extension of Mills Avenue could be made for the portion of Mills Avenue north of Lodi Avenue, or Tokay Street, Vine Street and Elm Street between Ham Lane and Lower Sacramento Road. These streets provide collector functions and are controlled by traffic signals at their intersections with the adjacent arterial streets and with four-way stops where they intersect (see Exhibit D). Not extending Mills Avenue has the same type of effect as blocking these streets. There is the benefit of reduced traffic in front of a few homes, but more traffic in front of other homes and more vehicle miles traveled by many citizens.

- "Speeds will be too high" - Speed limits on Mills Avenue are 30 mph south of Lodi Avenue and 35 mph north of Lodi Avenue. Prevailing speeds (85<sup>th</sup> percentile) between Vine Street and Elm Street are 36 to 37 mph and 33 to 34 mph south of Kettleman Lane. These are only slightly higher than the 30+ mph prevailing speeds on typical residential streets even though they are subject to the 25 mph prima facie speed limit. While speeds in the segment south of Vine Street will increase slightly, the grade and alignment of the WID crossing and extension through the Bridgewood subdivision should result in prevailing speeds more similar to the segment south of Kettleman Lane than the segments north of Lodi Avenue.

**Options**

Staff sees the following range of options and recommends the first one:

1. Proceed with the WID crossing in conjunction with adjacent development - While the developer cannot be required to install the WID crossing given the Planning Commission's action, staff may be able to work with them, or their engineer, to have the work done in conjunction with the project or, at worst, done separately in the same time frame.
2. Defer action on the crossing, but leave the streets stubbed for future construction - This only puts off the issue for some future date.
3. Drop the project - This action would indicate that the stub section north of the WID be abandoned and the Bridgewood subdivision redesigned, and any future opportunity to install the crossing would be effectively lost.

FUNDING: None needed at this time. Project will be funded from Street Development Impact Mitigation Fees.



Jack L. Ronsko  
Public Works Director

Prepared by Richard C. Prima, Jr., City Engineer

JLR/RCP/lm

Attachments

cc: Woodbridge Irrigation District, Attn: Andy Christensen, Mgr.  
Community Development Department Mailing List  
Associate Traffic Engineer

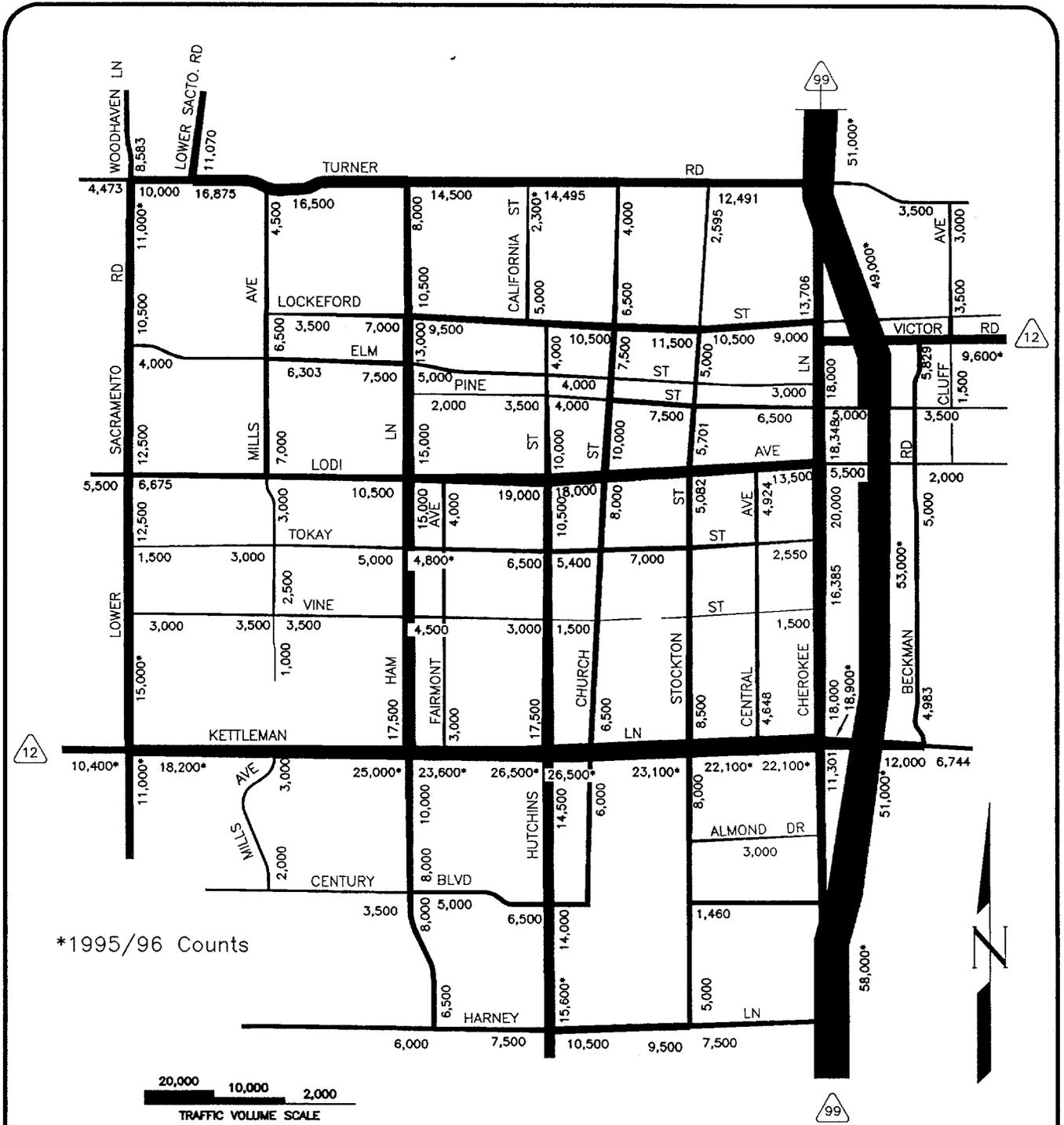






**CITY OF LODI**  
PUBLIC WORKS DEPARTMENT

AVERAGE DAILY  
TRAFFIC VOLUME MAP  
1992 - 1993



\*1995/96 Counts

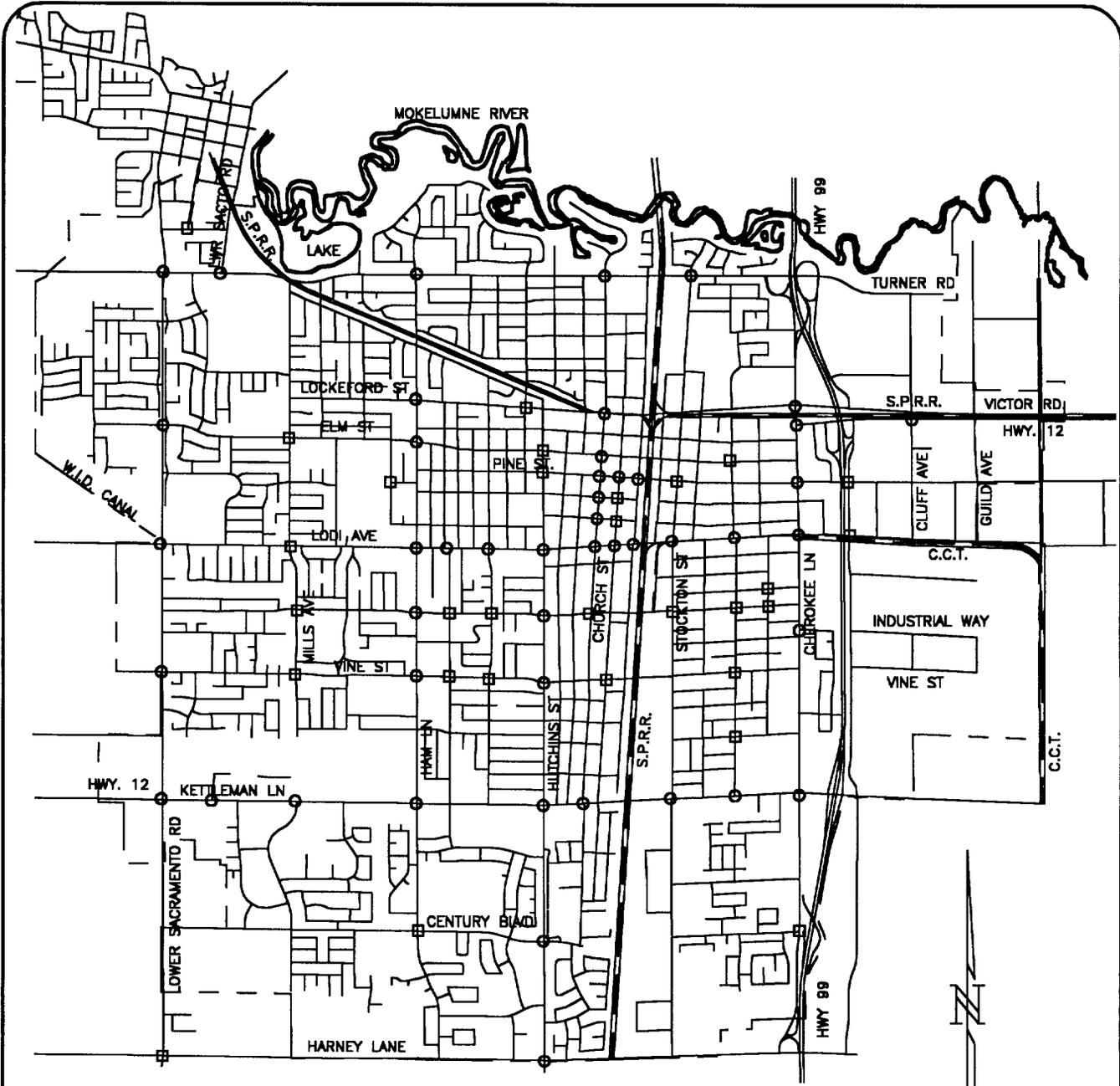
**NOTE:**  
Figures based on weekday counts, no seasonal adjustment except State Highway counts are annual average days. Peak month days are approximately 20% higher. (Reported by Caltrans)



# CITY OF LODI

PUBLIC WORKS DEPARTMENT

## Traffic Signals & Multi-Way Stop Controls



### LEGEND

- - existing traffic signals
- - existing multi-way stops

NOT TO SCALE



# CITY OF LODI

## Memorandum

**TO:** Mayor and City Council  
City Manager  
City Attorney  
Public Works Director

**FROM:** Jackie Taylor, Deputy City Clerk

**DATE:** March 14, 1997

**SUBJECT:** CITIZEN PETITION REGARDING CONSTRUCTION OF A BRIDGE OVER THE  
WOODBRIDGE IRRIGATION DISTRICT CANAL AT SOUTH MILLS AVENUE  
AND ROYAL CREST DRIVE

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The City Clerk's office has received a 10 page petition of opposition to the proposed bridge over the Woodbridge Irrigation District Canal. The petition contains approximately 209 signatures of residents in the area of South Mills Avenue at Royal Crest Drive.

Our office was also informed that more pages of signatures will be submitted on Monday or Tuesday.

A complete copy of all signatures will be provided to you when the remaining pages are received. The original is available in our office for review.

JAC

**PETITION TO PROHIBIT THE CONSTRUCTION OF A BRIDGE  
OVER THE WOODBRIDGE IRRIGATION DISTRICT CANAL AT  
SOUTH MILLS AVENUE AND ROYAL CREST DRIVE**

RECEIVED  
MAY 14 AM 10:30  
CITY CLERK  
CITY OF LODI

We, the undersigned, being residents and taxpayers of the City of Lodi, California, do hereby petition the Council of the City of Lodi to amend the City of Lodi's General Plan to prohibit the construction of a bridge over the Woodbridge Irrigation District Canal at South Mills Avenue and Royal Crest Drive.

name	Address
Nancy Barnicoat	1911 Royal Crest Dr. Lodi
Amy D. Ogan	1900 Royal Crest Dr Lodi
Gay Ruzi	1800 Royal Crest Dr Lodi
Leahel Cousins	1712 Royal Crest Dr Lodi
Carol S. Bann	1626 Royal Crest Dr Lodi
Edie Mysel	1614 Royal Crest Dr Lodi
BRANDON THORNBURG	1605 ROYAL CREST DR LODI
Richard Giboney	1009 STAFFORD ST
James D. Valtar	1001 Stafford St Lodi
Marjorie Lutton	1001 Stafford St Lodi
Paul J. ...	1920 Avalon Ave.
Heather ...	1920 Avalon Ave
Step. Junk	1920 Avalon Ave
Richard ...	1915 Avalon Ave.
Duane Messer	1901 Avalon Ave Lodi
Tom ...	1901 Avalon Ave Lodi
Jane Burnett	1010 Stafford St Lodi
Grace Burnett	1010 Stafford St LODI
Janet Mattinson	1016 Stafford St Lodi
Deborah D. ...	2066 Edgewood Dr Lodi Calif
Sheryl Strick	1016 Stafford St Lodi
Charles M. Asher	1024 Stafford St Lodi

**PETITION TO PROHIBIT THE CONSTRUCTION OF A BRIDGE  
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SOUTH MILLS AVENUE AND ROYAL CREST DRIVE**

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name	Address
Kerry Saylor	1100 STAFFORD ST. Lodi, CA
David Saylor	1100 STAFFORD LODI, CA.
DAVID GLADWILL	1106 STAFFORD ST LODI CA 95240
Bella Madwell	" " " "
Gene Thompson	1815 Royal Crest Dr Lodi CA 95242
Harold Aruman	1815 Royal Crest Dr Lodi Calif
Warren Nicholas	1803 Royal Crest Lodi Calif
Robert Finley	1145 Royal Crest Lodi
Julius Esau	1015 Royal Crest Lodi
Theresa Willette	1531 Park St Lodi
Bill Kramer	<del>1573</del> 1573 Park St Lodi
Lucille Willette	1531 Park St Lodi
Kate Koraka	1525 Park St Lodi
Sandy Koraka	1525 Park St Lodi 95242
Jeff Johnston	1579 Park St Lodi 95242
Patricia Johnson	1512 PARK ST LODI
Margie Kramer	1513 Park St Lodi 95242
Carl P. Kramer	1513 PARK ST. LODI 95242
John A. Kramer	1500 Park St. Lodi 95242
Kellie L. Weber	1500 Park St Lodi 95242
Clara Johnson	1106 Downing Dr
Robert L. Norman	1106 Downing Dr

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name	Address
Eric Chyler	1132 S Mills Ave Lodi
Rafael Gutierrez	1134 Downing Dr Lodi
* Mary D...	1122 Downing Dr Lodi
Robert C...	1121 Downing Dr Lodi
Kathleen ...	1117 Downing Dr Lodi
Edna ...	1113 Downing Dr Lodi
Kim ...	1107 Downing Dr Lodi
Doug ...	1038 Downing Dr Lodi
Wesley ...	1038 Downing Dr Lodi
Wendy ...	1034 Downing Dr Lodi
John ...	1026 DOWNING DR.
Leanne ...	1026 DOWNING DR.
Frederic D Steffan	1007 Downing Dr.
Ermy Steffan	
Robert ...	1003 Downing Dr.
Quanda ...	1000 Downing Dr.
Barbara ...	1709 Kent Ave Lodi
Carl ...	1709 Kent Ave Lodi
Patricia ...	1704 Kent Ave Lodi
Susan R ...	1009 Tudor St.
Art ...	1008 Tudor St.
KATHY ...	1721 KENT AV

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name	Address
Bill C	1506 PARK ST Lodi
Phil Dutton	1501 PARK ST Lodi
Laura Delgado	1451 Park St Lodi
John Smith	1445 10th ST Lodi
Maryne Turner	1439 Park St Lodi
John Taylor	1433 Park St Lodi
John Mason	1421 Park St Lodi
Thomas Anderson	1421 Park St Lodi
Ernesto Lopez	1415 Park St Lodi
Robert Lopez	1415 PARK ST. Lodi
Walter Hernandez	1409 Park St. Lodi
Harold Manuaring	1409 Park St. Lodi
Michael Rivera	1401 Park St. Lodi
Janice Fuentes	1339 Park
John Fuentes	1339 Park
John Hill	1309 PARK
Richard Hill	1309 PARK
Timothy Sedford	1296 W PARK
Paul J. Foley	1352 W. Park St.
John J. J.P.	1338 Park St
Clara Chiu	1414 Park St
Michelle Chiu	1414 Park St. Lodi

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name	Address
Leland K. Kammerer	11335 MILLS AVE Lodi 95242
Clifford L. Hall	1401 VISTA DR Lodi 95242
Edith Foreman	1706 Royal Crest Dr 95242
Kathu Caruso	11020 Royal Crest Dr 95242
Sandy Wagner	1602 Royal Crest Dr 95242
Yves Subler	1906 Royal Crest Dr
Emilie Commercer	1008 Tudor St.
Scott Ehlers	1727 KENT AVE.
Jeanne Greenlee	1727 Kent Ave.
Christine O'Connell	1123 Tudor St
Tom O'Connell	1123 Tudor St
John O'Connell	1102 Tudor St.
Beth Giorgi	2004 Kenway Ct.
Claude Coleman	1806 Royal Crest Dr
James Jones	1912 Royal Crest Dr.
Paul E. Jones	1912 Royal Crest Dr
Paul O. East	1111 Stafford St.
Ina Jones	1101 Stafford St Lodi
Jerry Jones	1101 STAFFORD ST. Lodi
Larry Anselmi	1025 STAFFORD ST Lodi
Jeresa Selby	1017 Stafford St Lodi
John Selby	1017 STAFFORD St Lodi

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ame	Address
<i>Arthur J. Utner</i>	<i>1121 So Mills ave Lodi</i>
<i>[Signature]</i>	<i>1127 So Mills Ave 95242</i>
<i>Stephanie Schroeder</i>	<i>1132 S. Mills Ave. 95242</i>
<i>Joyce Bristow</i>	<i>1107 S. Mill Ave 95242</i>
<i>James Huffman</i>	<i>1115 S. Mills Ave Lodi 95242</i>
<i>June Koss</i>	<i>1027 S Mills Lodi 95242</i>
<i>Bellie Stanford</i>	<i>1021 S Mills Lodi 95242</i>
<i>Bertha Bauer</i>	<i>1007 - S. Mills Ave. Lodi 95242</i>
<i>Jake Bauer</i>	<i>" " " " " "</i>
<i>Mr + Mrs Arthur Kessy</i>	<i>1001 So. Mills Lodi, Ca 95242</i>
<i>Mr &amp; Mrs [Signature]</i>	<i>939 S Mills Lodi Ca 95242</i>
<i>Arthur Schopp</i>	<i>938 S. Mills Lodi Cal 95242</i>
<i>Carli Truend</i>	<i>927 S. Mills</i>
<i>[Signature]</i>	<i>927 S. Mills Ave.</i>
<i>Terry Krause</i>	<i>921 S. Mills</i>
<i>[Signature]</i>	<i>839 S. Mills ave.</i>
<i>Joyce Macpherson</i>	<i>835 S. Mills Ave</i>
<i>Melissa Slapps</i>	<i>829 S. Mills Ave.</i>
<i>Fred T. [Signature]</i>	<i>829 S. Mills Ave.</i>
<i>Sev. W. [Signature]</i>	<i>1101 S. Mills, Ave.</i>
<i>[Signature]</i>	<i>823 S. Mills ave</i>
<i>Ernie R. Boach</i>	<i>817 So Mills Ave</i>

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name	Address
<i>Candy Carver</i>	<i>1118 S. Mills Ave</i>
PRISCILLA FABER	1112 S. MILLS AVE
<i>Romy Arsen</i>	1100 S. MILLS AVE.
<i>Janet Davern</i>	1018 S. Mills Ave.
<i>Billy Musante</i>	1008 Mills Ave
<i>Clay Rostomich</i>	932 S. Mills
<i>Steve Rostomich</i>	932 S. Mills
<i>Andrea Rostomich</i>	932 S. Mills
<i>Rose Adams</i>	848 Gilden Drive
<i>Janice Stoddard</i>	846 G. Mills
Rees ROSENBERG	838 S. Mills
<i>Joseph Pepperton</i>	812 - So. Mills
<i>Jacqueline Brooking</i>	806 S. Mills
<i>Patty Johnson</i>	748 S. Mills
<i>Kevin Kwong</i>	747 S. Mills
<i>Maxine L. Corkay</i>	736 So. Mills - Lodi
<i>Donald Beckage</i>	736 S. Mills Ave
<i>Barbara Dingey</i>	730 So. Mills Ave
<i>Alaine Dingey</i>	730 So Mills Ave
<i>Blay Noble</i>	724 S Mills Ave
<i>John Hunnell</i>	718 S. MILLS AVE.
<i>Joe Oddo</i>	712 S. MILLS AVE
<i>Hal Hoke</i>	706 S Mills Ave.

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ame	Address
Arnold E. Keni	520 So. Mills Ave
Nichole Wan	520 South Mills Avenue
Carrin Schmiedl	510 S. Mills Ave.
John L. [unclear]	500 South Mills
John [unclear]	430 So. Mills Ave.
Donna [unclear]	430 S. Mills Ave.
John [unclear]	430 S. Mills Ave
Ken Hill	320 S. Mills
Stephanie [unclear]	320 S. Mills
Debra Silvena	300 S. Mills
Donald C. Baker	301 S Mills
Jacques Inbell	321 S Mills
Sandra J. Jerhall	321 S Mills
Lillian [unclear]	401 S. Mills
Katherine R. [unclear]	431 S. Mills
Jack [unclear]	511 S. Mills Ave.
Steve E. Bursued	511 S. Mills Ave.
Quinn [unclear]	521 S. Mills Ave
Joseph V. Fideri	531 S. Mills Ave

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ame	Address
Jim Camping	811 S Mills
Mitchell Camping	811 S. Mills
KE Jordan	805 S Mills
Bruce / Connie Schaefer	747 South Mills
David Spensern	741 S. Mills
Paul May	735 S. Mills
Pamela Rae Amundson	729 S. Mills
Larry Delmas	717 S Mills
Marilyn Manser	711 S. Mills
Douglas Manser	711 S. Mills
Brenda Miller	705 S. Mills
Frederic Weng	611 S Mills
Oliver Weng	611 S. Mills
CYOTHA ITWIN	601 So. Mills
ROBERT W HOOLEY	551 S MILLS
Mary B Hooley	551 S. Mills Ave
Leona R. Hummer	1133 S. MILLS AVE

PETITION TO PROHIBIT THE CONSTRUCTION OF A BRIDGE

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name	Address
Oyed P. Shah	2910 White Oak Way Lodi
Nazim + J. Hutchinson	1101 Ash Dr
Mary A. Hutchinson	1101 Ash Dr
DAVE SULLIVAN	1526 Cardinal Lodi
Kisa Jangui	1519 Cardinal Lodi
Betty Kurtz	1125 Ash Dr - Lodi
Leon Kurtz	" " " "
Michael J. De Akron	1507 Cardinal St. Lodi
Bonnie Curtis	1501 Cardinal St.
John Curtis	1501 Cardinal St.
Paula	1433 Cardinal
Patricia Gaudet	1427 Cardinal St.
Connetteme	1333 Carlina St.
Thomas Flummer	1333 Cardinal St.
Michael Hadden	1309 Cardinal
Ann Hadden	1309 Cardinal
Monty Cook	1118 So Mills
Carly	1118 So Mills
Rob	1118 So Mills



"Your Backyard  
Vacation Outlet"

## Pool & Leisure

203 N. Houston Lane  
Lodi, CA 95240  
(209) 334-0266  
FAX (209) 334-2450

MODESTO  
800-474-POOL  
LODI  
800-794-WEST

4718 Greenleaf Ct., Ste. 2  
Modesto, CA 95356  
(209) 545-8831  
FAX (209) 545-9185

As far as drivers being able to take a  
shorter MORE direct route of travel - How redundant!

We ARE talking - 2 major blocks East or West of Mills  
to major thoroughfares that ARE designed to not  
only handle the flow but handle it <sup>at</sup> a faster driving  
speed.

The whole idea of the bridge is just  
a way for the city to get someone else's  
money to build something that truly is not needed.

I propose the ~~use~~ use of the money for  
a MORE useful & significant project that is really  
needed.

Janie Weigum  
1127 S. Mills  
Lodi

PETITION TO PROHIBIT THE CONSTRUCTION OF A BRIDGE RECEIVED  
OVER THE WOODBRIDGE IRRIGATION DISTRICT CANAL AT MAR 14 AM 10:32  
SOUTH MILLS AVENUE AND ROYAL CREST DRIVE

WALTER H. PERRIN  
 CITY CLERK

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name	Address
Nancy Barnicoat	1911 Royal Crest Dr. Lodi
Amy D. Orin	1900 Royal Crest Dr Lodi
Lay Kusi	1800 Royal Crest Dr Lodi
Isabel Oursada	1712 Royal Crest Dr, Lodi
Ann S. Blum	1626 Royal Crest Dr Lodi
Edith Magel	1614 Royal Crest Dr Lodi
BRANDON THORBURN	1605 ROYAL CREST DR Lodi
Richard Giboney	1009 Stafford St
James A. Walter	1001 Stafford St Lodi
Marjell Fatten	1001 Stafford St Lodi
Barbara F.	1920 Avalon Ave
Annie Funk	1920 Avalon Ave
Lynn Funk	1920 Avalon Ave
Richard Nelson	1915 Avalon Ave.
Hilbert Meser	1901 Avalon Ave Lodi
Karen Meser	1901 Avalon Ave Lodi
JoAnne Buggett	1010 Stafford St Lodi
Gray Buggett	1010 Stafford St Lodi
James Mattingly	1016 Stafford St Lodi
Deborah J. Fagundes	2066 Edgewood Dr Lodi Calif
Shirley Struelens	1016 Stafford St Lodi
Charles M. Baker	1074 Stafford St Lodi

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name	Address
Kathy Souler	1100 STAFFORD ST. LODI, CA
David Souler	1100 STAFFORD LODI, CA.
DAVID GLADWILL	1106 STAFFORD ST LODI CA 95240
Besler Madewell	" " " "
Genea Myman	1815 Royal Crest Dr Lodi CA 95240
Harold Aruman	1815 Royal Crest Dr Lodi Calif
Warren Trichotas	1803 Royal Crest Dr Lodi Calif
Robert Enley	165 Royal Crest Lodi
Terina Esau	165 Royal Crest Lodi
Thak Willette	1534 Park St Lodi
Bob Kramer	<del>1573</del> 1573 Park St, Lodi
Lucia Willette	1534 park st lodi
Kate Koraka	1525 Park St Lodi
Sandy Koraka	1525 Park St Lodi 95242
Jeff Johnston	1579 Park St Lodi 95242
Ann Willette	1512 PARK ST LODI
Marjorie Kramer	1513 Park St Lodi 95242
Cecil P. Kramer	1513 PARK ST. LODI 95242
Leah A. [Signature]	1500 Park St. Lodi 95242
Kelli L. Wuer	1500 Park St Lodi 95242
[Signature]	1106 Downing Dr
Robbie L. Norman	1106 Downing Dr

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<u>Name</u>	<u>Address</u>
Eric Schneider	1132 S Mills Ave Lodi
Rafael Gutierrez	1134 Downing Dr Lodi
* Nancy Diaz	1122 Downing Dr Lodi
Robert P. Lee	1121 Downing Lodi
Katherine Tomkinson	1117 Downing DR Lodi
Edna Freeman	1113 Downing Dr Lodi
Kim Thomas	1110 Downing Dr. Lodi
Clayton Samrock	1038 Downing Dr Lodi
Wesley Adams	1038 Downing Dr. Lodi
Walter J. Smith	1034 Downing Dr. Lodi
Mr. Ridd	1026 DOWNING DR.
Robert Ridd	1026 DOWNING DR.
Frederic D. Steffan	1007-Downing Dr.
Ernest Steffan	
Robert Anderson	1003 Downing Dr.
Debra Roberts	1000 Downing Dr.
Barbara Hagell	1709 Kent Ave Lodi
Carl Howell	1709 Kent Ave Lodi
Patricia Domingo	1704 Kent Ave Lodi
Juan R. Frueh	1009 Tudor St. -
Art. Anderson	1008 Inhor St.
KATHY BURNES	1721 KENT AV

PETITION TO PROHIBIT THE CONSTRUCTION OF A BRIDGE  
OVER THE WOODBRIDGE IRRIGATION DISTRICT CANAL AT  
SOUTH MILLS AVENUE AND ROYAL CREST DRIVE

We, the undersigned, being residents and taxpayers of the City of Lodi, California, do hereby petition the Council of the City of Lodi to amend the City of Lodi's General Plan to prohibit the construction of a bridge over the Woodbridge Irrigation District Canal at South Mills Avenue and Royal Crest Drive.

name	Address
Wm C	1506 PARK ST Lodi
Wp Sketon	1501 PARK ST Lodi
Laura Delgado	1451 Park St Lodi
Alva Sprill	1445 Park St Lodi
Maxmi Huber	1439 Park St Lodi
John Feiler	1433 Park St Lodi
Glory Hudson	1421 Park St Lodi
Thomas Auden	1421 Park St Lodi
Ernesto Casimiro	1415 Park St Lodi
Albert Casimiro	1415 PARK ST. Lodi
Maureen Manuwaring	1409 Park St. Lodi
Harold Manuwaring	1409 Park St. Lodi
Mabel Rivera	1401 Park St. Lodi
Louise Kundo	1339 Park
Wm F. Frazier	1339 Park
John Hill	1309 PARK
Richard Hicks	1309 Park
Nirley Lefford	1296 W Park
Donald L. Fry	1332 W. Park St.
John V. Jr	1338 Park St
Chloe	1414 Park St
Michelle Line	1414 Park St. Lodi

PETITION TO PROHIBIT THE CONSTRUCTION OF A BRIDGE

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name	Address
Leland M. Kammern	11375 MILLS AVE Lodi 95242
Clifford G. Hall	1401 VISTA DR. Lodi 95242
Bob Foreman	1706 Royal Crest Dr 95242
Kathie Caruso	11020 Royal Crest Dr 95242
Sandy Wagner	1602 Royal Crest Dr. 95242
John Sullivan	1906 Royal Crest Dr
Emilie Commerce	1008 Tudor St.
Scott Chiles	1727 KENT AVE.
Jeanne Kiooloo	1727 Kent Ave.
Christine O'Connell	1123 Tudor St
Tom O'Connell	1123 Tudor St
John O'Connell	1102 Tudor St.
Betty Giorgi	2004 Kenway Ct.
Clade Coleman	1306 Royal Crest Dr
Charles Jones	1912 Royal Crest Dr.
John E. Jones	1912 Royal Crest Dr
John O'Connell	1111 Stafford St.
Ina Jones	1101 Stafford St Lodi
Jerry Jones	1101 STAFFORD ST. LODI
Larry Anderson	1025 STAFFORD ST LODI
Jane Selby	1017 STAFFORD ST Lodi
John Selby	1017 STAFFORD ST Lodi

PETITION TO PROHIBIT THE CONSTRUCTION OF A BRIDGE  
OVER THE WOODBRIDGE IRRIGATION DISTRICT CANAL AT  
SOUTH MILLS AVENUE AND ROYAL CREST DRIVE

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name	Address
<del>Arthur J. Weaver</del>	1121 So Mills Ave Lodi
<del>[Signature]</del>	1127 So Mills Ave 95242
Stephanie Schroeder	1132 S. Mills Ave. 95242
Joyce Bristow	1107 S. Mill Ave 95242
James Huffman	1115 S. Mills Ave Lodi 95242
Jane Masui	1027 S Mills Lodi 95242
Bellie Stanford	1021 S Mills Lodi 95242
Bertha Bauer	1007 - S. Mills Ave. Lodi 95242
Jake Bauer	" " " " " "
Mr. + Mrs Arthur Kiesz	1001 So. Mills Lodi, Ca 95242
Mr. & Mrs. Dan Munn	939 S. Mills Lodi Ca. 95242
Arthur Schopp	937 S. Mills Lodi Cal 95242
Gardi Treade	927 S. Mills
[Signature]	927 S. Mills Ave.
Terry Koppman	921 S. Mills
[Signature]	839 S. Mills ave
Juice Macpherson	835 S. Mills Ave
Melissa Happs	829 S, Mills Ave.
Fred T. [Signature]	829 S. Mills Ave.
Seaf W. [Signature]	1101 S. Mills. Ave.
Prox Weidinger	823 S. Mills ave
Ernst R. Busch	817 So Mills Ave

PETITION TO PROHIBIT THE CONSTRUCTION OF A BRIDGE  
OVER THE WOODBRIDGE IRRIGATION DISTRICT CANAL AT  
SOUTH MILLS AVENUE AND ROYAL CREST DRIVE

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Name	Address
<i>Candy Cameron</i>	<i>1118 S. Mills Ave</i>
PRISCILLA FABER	1112 S. MILLS AVE
<i>Kathy Auen</i>	1100 S. MILLS AVE
<i>Janet - Green</i>	1018 S. Mills Ave
<i>Billy Musante</i>	1008 Mills Ave
<i>Clay Rostomly</i>	932 S. Mills
<i>Steve Rostomly</i>	932 S. Mills
<i>Andrea Rostomly</i>	932 S. Mills
<i>Rose Adams</i>	848 Tilden Drive
<i>Lucene Stoddard</i>	846 S. Mill
Rees ROSENBERG	333 S. Mills
<i>Joseph Pungleton</i>	812 - So. Mills
<i>Jacqueline Brooking</i>	806 S. Mills
<i>Patty Johnson</i>	748 S. Mills
<i>Kevin Kwong</i>	747 S. Mills
<i>Maxine L. Cockley</i>	736 So. Mills - Lodi
<i>Donald Beckayne</i>	736 S. Mills Ave
<i>Barbara Dingey</i>	730 So. Mills Ave
<i>Alaine Dingey</i>	730 So Mills Ave
<i>Brad Noble</i>	724 S MILLS AVE
<i>John HUNNELL</i>	718 S. MILLS AVP.
<i>Joe Oddo</i>	712 S. MILLS AVE
<i>Hal Hark</i>	706 S Mills Ave.

PETITION TO PROHIBIT THE CONSTRUCTION OF A BRIDGE  
OVER THE WOODBRIDGE IRRIGATION DISTRICT CANAL AT  
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name	Address
Russell E. Keni	520 So. Mills Ave
Nathalie Ann	520 South Mills Avenue
Carrin Schmiller	510 S. Mills Ave.
Robert [unclear]	500 South Mills
David [unclear]	430 So. Mills Ave.
Dorrie Dawson	430 S. Mills Ave.
Mark L. Condit	430 S. Mills Ave
Ken Hill	320 S. Mills
Stephanie Grum	320 S Mills
Brenda Silveira	300 S. Mills
Donald C. Baker	301 S Mills
Jacques Inbell	321 S Mills
Sandra J. Jerbell	321 S Mills
Lillian [unclear]	401 S. Mills
Katherine R. [unclear]	431 S. Mills
Jack [unclear]	511 S. Mills Ave.
Allyce [unclear]	511 S. Mills Ave.
Quark [unclear]	521 S Mills Ave
Joseph V. Fucci	531 S. Mills Ave

PETITION TO PROHIBIT THE CONSTRUCTION OF A BRIDGE  
OVER THE WOODBRIDGE IRRIGATION DISTRICT CANAL AT  
SOUTH MILLS AVENUE AND ROYAL CREST DRIVE

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name	Address
Jim Camping	811 S Mills
Mitchell Camping	811 S. Mills
KE Jordan	801 S. Mills
Bruce / Connie Schaefer	747 South Mills
David Spensler	741 S. Mills
Paul May	735 S. Mills
Pamela Rae Pender	729 S. Mills
Larry Delmas	717 S Mills
Maribon Manser	711 S. Mills
Dodger Manser	711 S. Mills
Bobby Miller	705 S. Mills
Frederic Weng	611 S Mills
Oliver Weng	611 S. Mills
CYOTHA IFFWIN	601 S. Mills
ROBERT W HOOLEY	551 S MILLS
Mary B Hooley	551 S. Mills Ave
Richard Rimmer	1133 S. MILLS AVE

PETITION TO PROHIBIT THE CONSTRUCTION OF A BRIDGE  
OVER THE WOODBRIDGE IRRIGATION DISTRICT CANAL AT  
SOUTH MILLS AVENUE AND ROYAL CREST DRIVE

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name	Address
Syed P. Shah	2910 White Oak Way Lodi
Nanber + L Hutchinson	1101 Ash Dr
Mary A. Hutchinson	1101 Ash Dr
DAVE BAILEY	1520 Cardinal Lodi
Kiss Jinger	1519 Cardinal Road
Betty Kurt	1125 Ash Dr - Lodi
Leon Kurt	" " " "
Michael J. De Ayala	1507 Cardinal St. Lodi
Bonnie Carter	1501 Cardinal St.
Thomas Carter	1501 Cardinal St
Thomas Carter	1433 Cardinal
Patricia Gaudet	1427 Cardinal St.
Bonnet Flimmer	1333 Cardinal St.
Thomas Flimmer	1333 Cardinal St.
Michael Haddad	1309 Cardinal
James Haddad	1309 Cardinal
Michael Cook	1118 So Mills
Carolyn Cook	1118 So Mills
Robert Cook	1118 So. Mills

To Whom This May Concern:-

We were informed that you want to build a bridge across the Canal on Mills Ave, and we are very much against that. If this happens we will have so much fast moving traffic going thru here, that it will be unsafe for children, and one can't back out of the garage, plus a lot of noise, we live on the last block before the Canal, as it is, it is a 25 mile an hour zone, and there are speeders at times, We object to have a bridge put in over the Canal.

Betha Bauer

Faye Bauer

P.S.

We cannot attend the meeting due to sickness.

March 19, 1997

City of Rodeo

Subject: Mills Crossing

As a resident of 1015 S. Mills Ave we are highly opposed to making Mills Ave a thru street. In 1971 when we purchased our home there were no plans to it ever becoming a thru street. This is a residential area, no businesses on this street whatsoever. There are a few blocks away is a thru street with businesses that people patronize.

There is no need to put more traffic and crime into what is now a quite and peaceful neighborhood.

Please consider our requests.

Thank you -

Mel & Di Helscher

PETITION TO PROHIBIT THE CONSTRUCTION OF A BRIDGE

OVER THE WOODBRIDGE IRRIGATION DISTRICT CANAL AT

SOUTH MILLS AVENUE AND ROYAL CREST DRIVE

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Name	Address
Anna Kangas	950 Virginia Ave
Viv Kangas	" " "
Laura Mayer	1135 Judson St
Roger Dech	946 Virginia Ave
Shawn Dech	946 Virginia Ave
Benford Roberts	940 Virginia Ave
Mark B. Bales	936 Virginia Ave.
Clarence J. Bales	936 Virginia Ave.
Mardelle M. Lee	930 Virginia Ave
Bradley H. Lee	" "
George Engelhardt	918 Virginia Ave.
Jay Williams	906 Virginia Ave Lodi
Walter J. Wilson	906 VIRGINIA AV CA Lodi
MITCHELL LEE WILLIAMS	832 VIRGINIA AVE CA LODI
Michael Williams	850 Virginia Ave Lodi
Elmer Bauer	900 Virginia Ave Lodi
Wm Bauer	900 Virginia Ave Lodi
Michelle Rosebaum	232 S. Mills Ave Lodi
May Ann Magoff	915 W. Walnut St. Lodi
Debra Livingston	106 S. Ham Lane, Lodi 95242
Joe B. B.	824 Bel Air Ct. Lodi 95240
Anna Gottlieb	2355 Gateway Cir. Lodi, 95242
Carl Magoff	915 W. WALNUT ST. Lodi 95240

**PETITION TO PROHIBIT THE CONSTRUCTION OF A BRIDGE**  
**OVER THE WOODBRIDGE IRRIGATION DISTRICT CANAL AT**  
**SOUTH MILLS AVENUE AND ROYAL CREST DRIVE**

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<u>name</u>	<u>Address</u>
Way & Lima	1811 W. Tokay Lodi
James P. Hall	1801 W Tokay Lodi
William Jackson	1711 W Tokay Lodi
John Jackson	1711 W Tokay Lodi
Rochelle J. Perry	2080 Sylvan Way #1109 Lodi
Ann Ly	3311 Callaway Dr. Lodi
Mary Pacheco	1935 Sorrel Dr. Lodi
Mario Wain	305 La Bita Dr Lodi
Barbara Elmer	502 E Tokay St
Synda Pacheco	811 Chaucer Court
Andy Fran	106 - inventory
Timothy Schmeier	927 Brandywine Dr
Maureen Lomasne	1615 Brewerywine Ct. Lodi
Marlies Finer	1720 Timberlake Cir. Lodi
Anna Kumpke-Herman	376 Bol-Chi Ct Lodi
Eugene H. Kinsland	822 W. Pinet Neir Lodi
J. Johnson	1924 Colette Lodi
John Kang	1418 Iris Drive, Lodi
Susan Hummel	2352 Brittanym Ln Lodi
Joseph Lubbs	755 N. Han Ln Lodi
Mary A. Ragusa	1441 Keagle Way Lodi 95242
Sheila F. Dunn	2292 Newburg Cir Lodi 95240



H-2

RECEIVED  
MAR 18 PM 4:12  
DANIEL W. FERRIN  
CITY CLERK  
CITY OF LODI

March 18, 1997

City Council  
Lodi, California

Attention: Phillip Pennino, Mayor

SUBJECT: Mills Avenue Crossing at W.I.D. Canal

Please add our names to those homeowners on Mills Avenue who are opposed to the subject project.

In summary, having witnessed the traffic buildup on our street during the ten years of our residency, we are mainly concerned about:

- 1) SAFETY, in exiting our garage, which is presently hazardous due to speeding vehicles
- 2) INCREASED NOISE, in what is still a relatively quiet neighborhood
- 3) SAFETY of children who cross Mills Avenue going to and from Vinewood and Middle schools
- 4) the pursuance of a developer-oriented request by the Planning Commission and Department of Public Works which is not essential to the developer's project because of at least three other accesses to and through the parcel, at the expense of present residents who would like to preserve as much safety and quiet as possible.

Please give our honest concerns the consideration deserved, and stop the subject project. Reasons presented by the Public Works Director in background information enclosed in his narrowly-circulated letter of March 13, 1997 declare his determination to push this through. It should not happen.

Sincerely,  
  
Jack L. Barnard  
  
Helen E. Barnard

CITY COUNCIL

PHILLIP A. PENNINO, Mayor  
JACK A. SIEGLOCK  
Mayor Pro Tempore  
KEITH LAND  
STEPHEN J. MANN  
DAVID P. WARNER

# CITY OF LODI

CITY HALL, 221 WEST PINE STREET  
P.O. BOX 3006  
LODI, CALIFORNIA 95241-1910  
(209) 333-6706  
FAX (209) 333-6710

H. DIXON FLYNN  
City Manager  
JENNIFER M. PERRIN  
City Clerk  
RANDALL A. HAYS  
City Attorney

March 13, 1997

SUBJECT: Mills Avenue Crossing at Woodbridge Irrigation District Canal

Enclosed is a copy of background information on an item on the City Council agenda of Wednesday, March 19, 1997, at 7 p.m. The meeting will be held in the City Council Chamber, Carnegie Forum, 305 West Pine Street.

This item is on the regular calendar for Council discussion. You are welcome to attend.

If you wish to write to the City Council, please address your letter to City Council, City of Lodi, P. O. Box 3006, Lodi, California, 95241-1910. Be sure to allow time for the mail. Or, you may hand-deliver the letter to the City Clerk at 221 West Pine Street.

If you wish to address the Council at the Council meeting, be sure to fill out a speaker's card (available at the Carnegie Forum immediately prior to the start of the meeting) and give it to the City Clerk. If you have any questions about communicating with the Council, please contact Jennifer Perrin, City Clerk, at (209) 333-6702.

If you have any questions about the item itself, please call Richard Prima, City Engineer, at (209) 333-6706.

  
for Jack L. Ronsko  
Public Works Director

JLR/lm

Enclosure

cc: City Clerk ✓  
Woodbridge Irrigation District, Attn: Andy Christensen, Mgr.

Mailing List for Millsbridge Subdivision

	FirstName	LastName	Address1	City	State	PostalCode
1.	MICHAEL & CAROL	BLEHM	1626 ROYAL CREST DR	LODI	CA	95242
2.	RICK	FOREMAN	1706 ROYAL CREST DR	LODI	CA	95242
3.	ROBERT	SHEPARD	26695 N. RITZ ROAD	ACAMPO	CA	95220
4.	MARTIN	QUESADA	1712 ROYAL CREST DR	LODI	CA	95242
5.	CLARENCE	EIGENHUIS	1718 ROYAL CREST DR	LODI	CA	95242
6.	GARY & SHIRLEY	RICCI	1800 ROYAL CREST DR	LODI	CA	95242
7.	MARK	CEDERLOFF	1806 ROYAL CREST DR	LODI	CA	95242
8.	JAMES & BARBARA	PECK	1812 ROYAL CREST DR	LODI	CA	95242
9.	JOHN & MICHELLE	ORGON	1900 ROYAL CREST DR	LODI	CA	95242
10.	FAISAL	SUBLABAN	1906 ROYAL CREST DR	LODI	CA	95242
11.	JAMES	JONES	1912 ROYAL CREST DR	LODI	CA	95242
12.	ERIC & STEPHANIE	SCHNEIDER	P.O. BOX 1661	LODI	CA	95241
13.	LELAND	KAMMERER	1333 S. MILLS AVE	LODI	CA	95242
14.	AIKO	WEAVER	1121 S. MILLS AV	LODI	CA	95242
15.	ERNEST	WEIGUM	1127 S. MILLS AV	LODI	CA	95242
16.	WILLIAM	SEIDLITZ, ETAL	2530 PATRA DR	EL SOBRANTE	CA	94803
17.	RICHARD E.	PAUL	1150 VIENNA DR	LODI	CA	95242
18.	BOB & NAOMI	ANDERSEN	1140 VIENNA DR	LODI	CA	95242
19.	CANDY	CERVANTES, TR	1118 S. MILLS AV	LODI	CA	95242
20.	NANCY	BARNICOAT	1911 ROYAL CREST DR	LODI	CA	95242
21.	GERALD	GRAUMAN	1815 ROYAL CREST DR	LODI	CA	95242
22.	WARREN & HILDA	NICHOLAS	1803 ROYAL CREST DR	LODI	CA	95242
23.	RUDELLA	HEINRICH	250 MUGO PINE CI	RENO	NV	89511
24.	DOLORES	SWEARINGEN	1707 ROYAL CREST DR	LODI	CA	95242
25.	VICENZO	SIGGIA	1615 ROYAL CREST DR	LODI	CA	95242
26.	CHRIS & LAVETA	KESZLER	317 W. LODI AV	LODI	CA	95240
27.	JOSEPH & BARBARA	BATTAGLIA	P.O. BOX 47	LODI	CA	95241
28.	ARMINGTO N	RAFAEL	75 ROSSI DR	GALT	CA	95632
29.	FRED	CALOSSO	15751 E. PROUTY RD	GALT	CA	95632
30.	LINDA	ETCHELLS, ETAL	P.O. BOX 2572	GRASS VALLEY	CA	95945
31.	JAMES	HUFFMAN	1115 S. MILLS AVENUE	LODI	CA	95242
32.	FABER	PRISCILLA	1112 S. MILLS AVENUE	LODI	CA	95242
33.	LARRY	ANDERSON, ETAL	420 W. PINE ST	LODI	CA	95240

March 17, 1997

Dear Mayor Pennino,

I understand an extension of Mills Avenue is being considered that would make it continuous from the north to south boundaries of the city.

As I cannot be at a Council meeting to voice my opinion I will do so through this letter. I would ask that the following areas be carefully considered:

1. Mills is a very narrow street to be subjected to increased traffic flow.
  - a) many motorists already ignore the speed limit
  - b) cars frequently pass one another unsafely
  - c) it is not uncommon to see motorists running stop signs at is intersections with Tokay and Vine Streets
2. I question the necessity of another north to south street in Lodi.
3. Would not our tax money be better spent upgrading Lower Sacramento Road to two lanes each way?

I am very much opposed to the City going forth with this project.

Respectfully,



Paul A. Brooking  
806 S. Mills Avenue

April 7, 1997

RECEIVED  
STAFF ID: AM10:LF  
STEPHEN W. FERRIN  
CITY CLERK  
CITY OF LODI

Letters to the Editor  
LODI NEWS SENTINEL  
P. O. Box 1360  
Lodi, CA 95241

Dear Sir:

I too want to voice my unhappiness with our City Council - **Keith Land, excluded**, regarding their recent decision on their approval on the extension of Mills Avenue.

At the time that I purchased my home on Mills Avenue, one of my concerns was the dead end, would it ever go through? I was told by the Realtor then, that it does not look like the city plans on doing any extension, but I would be notified in plenty of time if they ever changed their plans. I have lived on Mills over 16 years, so periodically I would call the City Planning Department to see if things had changed; again I was told - nothing new or nothing is on the books for the future - but that you will be notified in plenty of time if the City does plan on changing.

Now, my question is this - Why were we (all of us, who live on Mills Ave.) not notified? Why is it, that only a few owners actually received a letter from the City of Lodi, when the rest of us that live on Mills heard nothing? I found out about the extension from one of the few owners, who hastily put together a partition to stop the extension.

Why were we not told that the traffic would be increased to 10,000 cars a day?

Why were we not told, that the value of our homes would automatically (on the Council's vote) be decreased by \$20,000. (Thanks Guys - I can really afford that!! Can I expect a check for reimbursement from the City?)

Why were we not told that Mills will eventually end up being as busy as Ham Lane and Turner Road?

Why is it that our City Engineer Richard Prima - states that "Mills is a Collector Street - that has been planned and designed to carry a lot more traffic". (News to me!) Obviously he has not heard of the words **change, redesign** and **amend**!.

Why were we not told that our children living on Mills or going to school on Mills, would be in danger of their lives? Needless to say all of our pet dogs and cats that will be killed.

Page 2 of Gayle W. Plummer's letter

Why were we not told that the noise in our neighborhood, would be greatly increased due to the increase in traffic?

Why would a Developer (Kirst) state that the homes in his development "Millsbridge" would be more desirable to buyers if Mills *did not go through*, and *it would be great not to have that bridge* but yet state he is for the extension?

Why was all of this such a tough decision for Dave Warner, Phillip Pennino, Jack Seiglock and Stephen Mann; when they gave it maybe 5 minutes of their time?

Did they (Council) use all measures to see that everyone living on Mills Avenue, was well informed?

Why were they in such a hurry to get this extension past?

Was this decision on the extension, truly thought through for the betterment for the City of Lodi, or was this a quick decision just for the betterment of a few?

Sincerely,



Gayle W. Plummer  
A Resident on Mills Avenue

cc: Lodi City Council



"Your Backyard  
Vacation Outlet"

## Pool & Leisure

203 N. Houston Lane  
Lodi, CA 95240  
(209) 334-0266  
FAX (209) 334-2450

MODESTO  
800-474-POOL  
LODI  
800-794-WEST

4718 Greenleaf Ct., Ste. 2  
Modesto, CA 95356  
(209) 545-8831  
FAX (209) 545-9185

1. Even though Mills was "stuffed" to the width Canal for future expansion the City's General Plan in 1968, it did not at that time, as they have for the Bridgewood Estates project, use careful & planned safety precautions for the Mills street residents that live there now!

For example if you look at the houses planned for just southwest of the intended bridge their driveways do not enter or exit on Mills.

Thus leading us with the thought that obviously there is a strong safety consideration for them but none in 1968 was given to the existing north side residents.

As far as 4 lane vs. 2 lane, in 1968 the existing Mills Ave wasn't planned to go 4 lanes even though with the ~~volume~~ predicted or underestimated volume of 13,000 cars per day calls for a road with four lanes to handle such traffic at congested times to be entirely safe!

3/19 F/W

CITY COUNCIL

PHILLIP A. PENNINO, Mayor  
JACK A. SIEGLOCK  
Mayor Pro Tempore  
KEITH LAND  
STEPHEN J. MANN  
DAVID P. WARNER

# CITY OF LODI

CITY HALL, 221 WEST PINE STREET  
P.O. BOX 3006  
LODI, CALIFORNIA 95241-1910  
(209) 333-6702  
FAX (209) 333-6807

H. DIXON FLYNN  
City Manager  
JENNIFER M. PERRIN  
City Clerk  
RANDALL A. HAYS  
City Attorney

July 8, 1997

Jan Schulz  
1910 W. Tokay Street  
Lodi, CA 95242

**SUBJECT: Mills Avenue Extension**

Thank you for your June 13, 1997, letter concerning Mills Avenue. I want to assure you that the Lodi City Council carefully considered the issue at its March 19, 1997, meeting, at which Lodi residents spoke both in favor and in opposition to the street extension. A copy of the staff report on the matter is enclosed for your information.

The extension of Mills Avenue has been planned for over 30 years. The most recent updates of this planning in the 1991 General Plan update fully considered development at the "Four Corners". In addition, the future street extension has been evident for that amount of time by the existence of a dead-end street "stub" at the Woodbridge Irrigation District canal. The Council was also concerned over the fate of residents, both present and future, whose only access to the core of the City is via a very busy state highway, Kettleman Lane. The Mills Avenue extension will provide a substantially less busy alternate access, not only for motorists, but for pedestrians and bicyclists. Thus a pedestrian/bicycle bridge would not meet this concern.

The schools you mention are located on streets that are similar to Mills Avenue. Similar, or even higher, traffic volumes are anticipated on some of these streets. Right now, Elm Street at Reese School carries over 6,000 vehicles per day. To the extent that each and every vehicle on the road poses a potential safety risk to pedestrians and bicyclists, there is some potential effect on the south portion of Mills Avenue as it exists today. However, in the context of the entire City and the other streets, such as Vine and Tokay Streets, that will have to carry the redirected traffic out to Ham Lane or Lower Sacramento Road, this potential effect is not unreasonable.

Thank you for taking the time to express your concerns. We hope you can appreciate the City Council's overriding concern for the entire City.



Phillip A. Pennino  
Mayor

PAP/RCP/pmf

Enclosure

cc: City Council  
City Manager  
City Engineer

CC-6  
CC-45(a)



# CITY OF LODI

## COUNCIL COMMUNICATION

AGENDA TITLE: Mills Avenue Crossing at Woodbridge Irrigation District Canal

MEETING DATE: March 19, 1997

PREPARED BY: Public Works Director

**RECOMMENDED ACTION:** That the City Council direct staff to continue with plans to include the Woodbridge Irrigation District Canal (WID) crossing with the Mills Avenue bridge project.

**BACKGROUND INFORMATION:** At its December 23, 1996 meeting, the Lodi Planning Commission approved the tentative map for development of the Tsutaoka property located along the future Mills Avenue alignment between Kettleman Lane and the WID. A map of the project, Bridgewood Estates, is shown in Exhibit A. One of the recommended conditions of the map was that the developer construct the WID street crossing per the City's General Plan. The developer would be reimbursed for the cost of the crossing under the terms of the City's impact fee and reimbursement ordinances. A number of residents north of the WID objected to construction of this street crossing and the Planning Commission deleted this condition from the map approval. However, this action did not mean the crossing would not be built and left its status undecided. Staff is bringing this item to the City Council to obtain direction.

### Plans for the Crossing

Mills Avenue south of Vine Street was constructed in 1968 as part of the Royal Crest, Unit 1 subdivision. The street was "stubbed" south to the WID Canal for future extension southerly (see Exhibit B). The continuation of Mills Avenue to Kettleman Lane was included in the 1968 "Report on Major Streets and Traffic Improvements" and has been included in the General Plan and accompanying Street Master Plans since that time.

Projected daily traffic volumes for Mills Avenue between Kettleman Lane and Vine Street, per these reports, range from 8,910 in the 1968 study to 11,000 in the 1991 General Plan. Given the planned growth in the southwest area, this increase is understandable. Longer-range projections done for the 1991 General Plan Environmental Impact Report show the volume peaking at 13,000 even with significant growth south of Harney Lane.

These plans call for Mills Avenue to be a major collector street with two lanes and left-turn lanes as needed. However, with the adoption of the Tienda Drive Planned Alignment in 1992, the portion of Mills Avenue between Kettleman Lane and Tienda Drive is planned for four lanes. The Mills/Tienda intersection is planned to be four-way-stop controlled.

APPROVED: \_\_\_\_\_

H. Dixon Flynn -- City Manager

The date for the extension of Mills Avenue has not been set. Staff has, on numerous occasions, answered calls from residents and realtors about when Mills Avenue would be extended between Kettleman Land and the WID. Our answer has always been, "When the adjacent land develops."

### Issues

The issues involved with the extension of Mills Avenue have been organized into the following points based on the comments made at the Planning Commission meeting and others staff has received:

- "Too much traffic for a residential street" - The projected volumes are above those one would expect on a typical residential street which only serves adjacent homes; however, not all residential streets enjoy such low traffic volumes. Traffic volumes throughout Lodi are shown in the map in Exhibit C. Some two-lane streets in residential areas with relatively high volumes are:

Hutchins Street south of Vine Street	16,000
Ham Lane north of Lodi Avenue	15,000
Lockeford Street west of California Street	9,500
Church Street north of Tokay Street	8,000
Mills Avenue north of Lodi Avenue	7,000

- "The street will need to be widened someday" - None of the past plans project that Mills Avenue will need to be widened. Two-lane collector streets can comfortably carry 14,000 vehicles per day, and higher, with some congestion at peak hours. Even the new section of Mills Avenue being built south of the WID will only be two lanes. If widening was considered likely, staff would not have recommended the new street only have two lanes.
- "Heavy traffic should be directed to Ham Lane or Lower Sacramento Road" - Through various traffic controls and street layout, heavy traffic will be directed to these streets. However, collector streets are a necessary part of doing this. A key component in keeping reasonable traffic volumes on residential collector streets is to have an adequate network such that drivers can take a relatively direct route and not have to concentrate on fewer streets and travel further distances. Traffic that cannot use the proposed crossing will have to use other streets, thus increasing traffic on Vine Street, Tokay Street and Interlaken Drive as well as portions of Ham Lane, Lower Sacramento Road and Kettleman Lane.

The same arguments regarding the extension of Mills Avenue could be made for the portion of Mills Avenue north of Lodi Avenue, or Tokay Street, Vine Street and Elm Street between Ham Lane and Lower Sacramento Road. These streets provide collector functions and are controlled by traffic signals at their intersections with the adjacent arterial streets and with four-way stops where they intersect (see Exhibit D). Not extending Mills Avenue has the same type of effect as blocking these streets. There is the benefit of reduced traffic in front of a few homes, but more traffic in front of other homes and more vehicle miles traveled by many citizens.

- "Speeds will be too high" - Speed limits on Mills Avenue are 30 mph south of Lodi Avenue and 35 mph north of Lodi Avenue. Prevailing speeds (85<sup>th</sup> percentile) between Vine Street and Elm Street are 36 to 37 mph and 33 to 34 mph south of Kettleman Lane. These are only slightly higher than the 30+ mph prevailing speeds on typical residential streets even though they are subject to the 25 mph prima facie speed limit. While speeds in the segment south of Vine Street will increase slightly, the grade and alignment of the WID crossing and extension through the Bridgewood subdivision should result in prevailing speeds more similar to the segment south of Kettleman Lane than the segments north of Lodi Avenue.

### Options

Staff sees the following range of options and recommends the first one:

1. Proceed with the WID crossing in conjunction with adjacent development - While the developer cannot be required to install the WID crossing given the Planning Commission's action, staff may be able to work with them, or their engineer, to have the work done in conjunction with the project or, at worst, done separately in the same time frame.
2. Defer action on the crossing, but leave the streets stubbed for future construction - This only puts off the issue for some future date.
3. Drop the project - This action would indicate that the stub section north of the WID be abandoned and the Bridgewood subdivision redesigned, and any future opportunity to install the crossing would be effectively lost.

FUNDING: None needed at this time. Project will be funded from Street Development Impact Mitigation Fees.

  
for Jack L. Ronsko  
Public Works Director

Prepared by Richard C. Prima, Jr., City Engineer

JLR/RCP/lm

Attachments

cc: Woodbridge Irrigation District, Attn: Andy Christensen, Mgr.  
Community Development Department Mailing List  
Associate Traffic Engineer

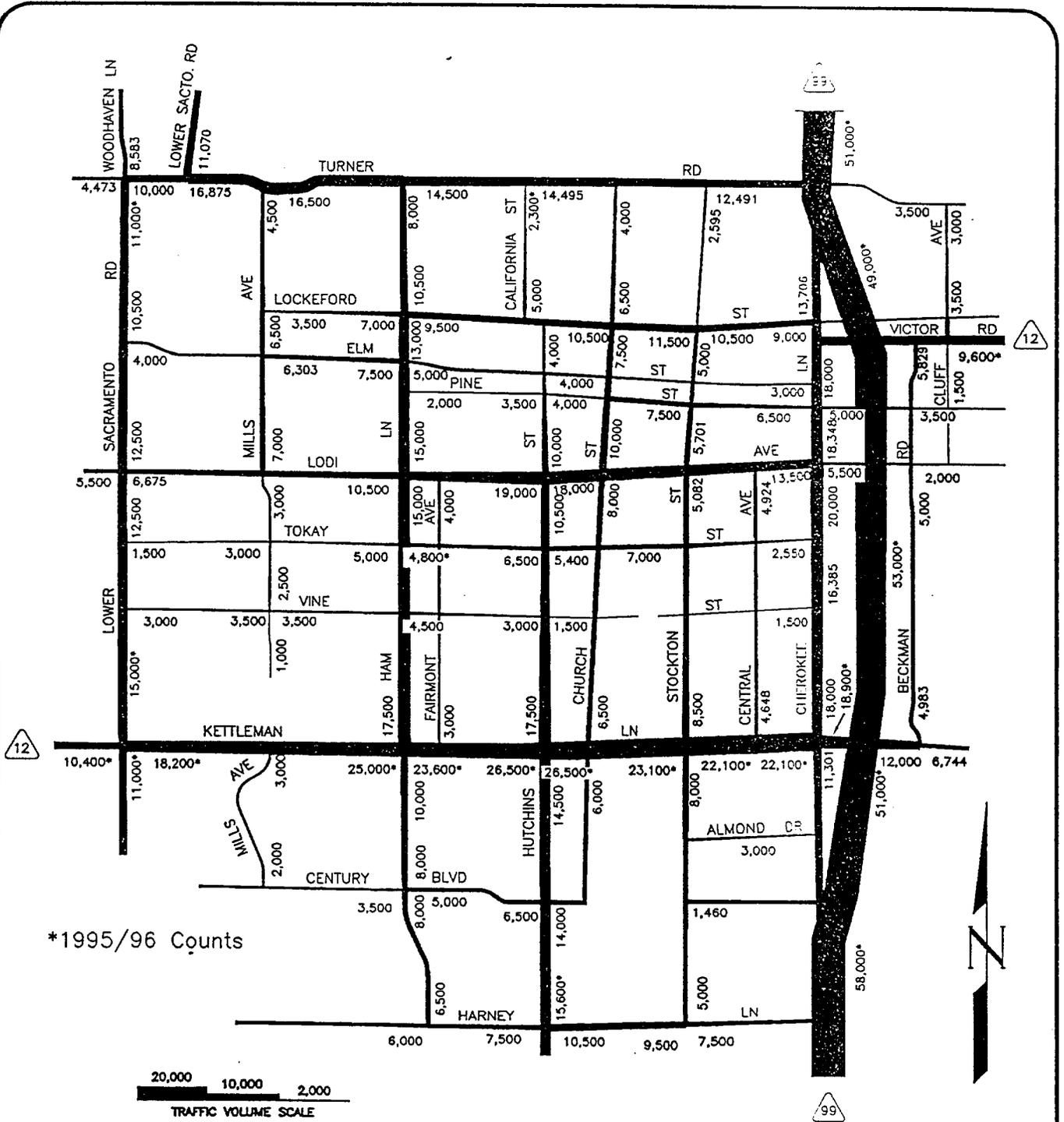






**CITY OF LODI**  
PUBLIC WORKS DEPARTMENT

AVERAGE DAILY  
TRAFFIC VOLUME MAP  
1992 - 1993



\*1995/96 Counts

**NOTE:**

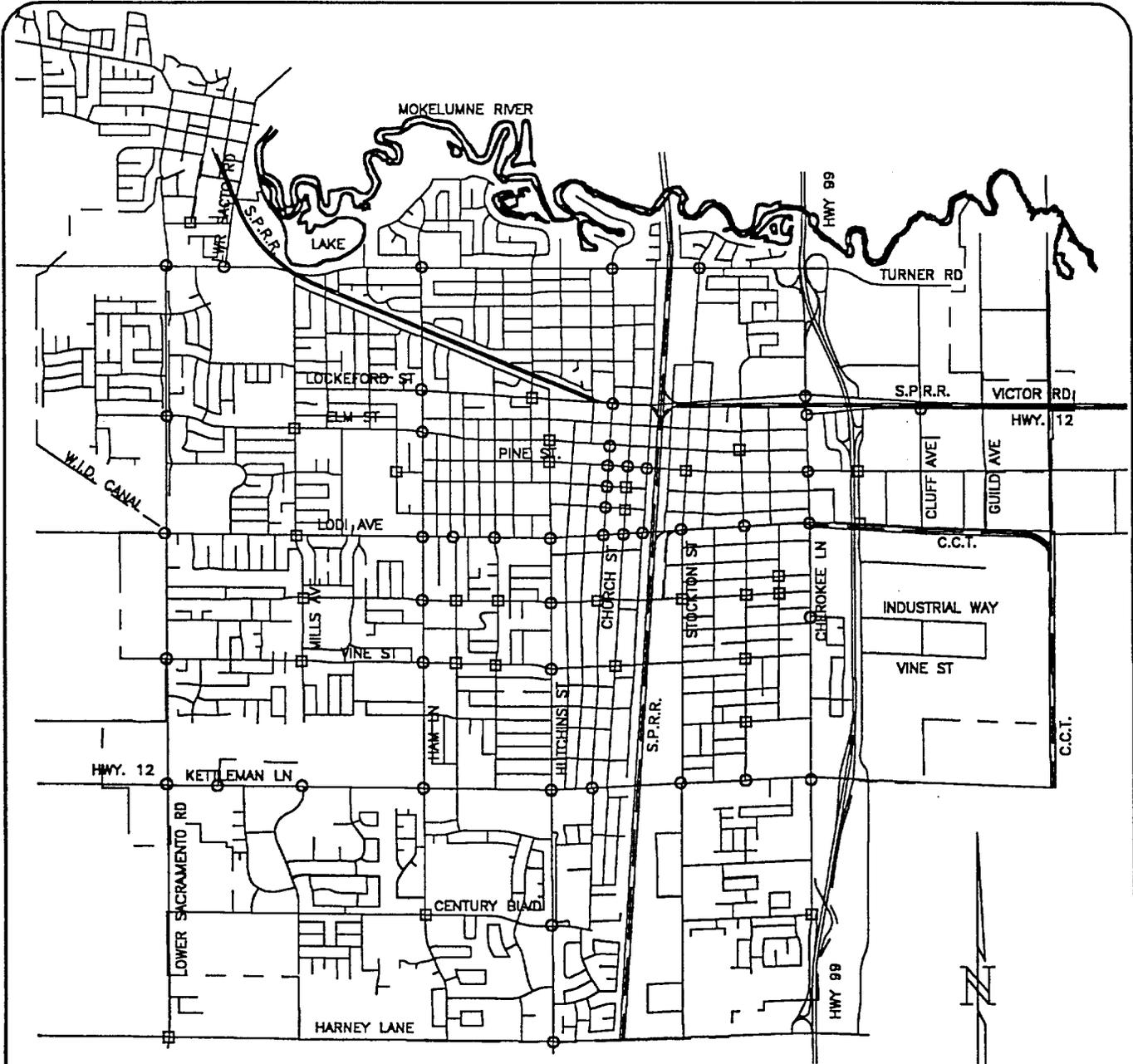
Figures based on weekday counts, no seasonal adjustment except State Highway counts are annual average days. Peak month days are approximately 20% higher. (Reported by Caltrans)



# CITY OF LODI

PUBLIC WORKS DEPARTMENT

## Traffic Signals & Multi-Way Stop Controls



### LEGEND

- - existing traffic signals
- - existing multi-way stops



NOT TO SCALE

CITY COUNCIL

PHILLIP A. PENNINO, Mayor  
JACK A. SIEGLOCK  
Mayor Pro Tempore  
KEITH LAND  
STEPHEN J. MANN  
DAVID P. WARNER

# CITY OF LODI

CITY HALL, 221 WEST PINE STREET  
P.O. BOX 3006  
LODI, CALIFORNIA 95241-1910  
(209) 333-6702  
FAX (209) 333-6807

H. DIXON FLYNN  
City Manager  
JENNIFER M. PERRIN  
City Clerk  
RANDALL A. HAYS  
City Attorney

July 8, 1997

Jan Schulz  
1910 W. Tokay Street  
Lodi, CA 95242

**SUBJECT: Mills Avenue Extension**

Thank you for your June 13, 1997, letter concerning Mills Avenue. I want to assure you that the Lodi City Council carefully considered the issue at its March 19, 1997, meeting, at which Lodi residents spoke both in favor and in opposition to the street extension. A copy of the staff report on the matter is enclosed for your information.

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Phillip A. Pennino  
Mayor

PAP/RCP/pmf

Enclosure

cc: City Council  
City Manager  
City Engineer

Millssch

June 13, 1997

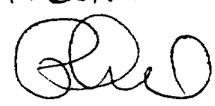
Alice Rich

RECEIVED

27 JUN 15 AM 10:21

PHILLIP A. PERRINO  
CITY CLERK

Please Prepare a Response

Thank  


Honorable Mayor Phillip A. Pennino  
Lodi City Hall  
P.O. Box 3006  
Lodi, Ca 95241-1910

Dear Mayor Pennino:

Re: Opening Mills Avenue equals opening "Pandora's Box"

I am astonished that all (but one) of our Lodi City Councilmen cannot foresee the potential tragedies ahead if a South Mills Avenue auto bridge is built to Kettleman Lane/Hiway 12!

Even though we have lived at the busy Mills/Tokay intersection 25 years, our location isn't our main concern. Much of my life in Lodi was spent working through PTA's, Camp Fire Girls, and other organizations, for the welfare of children, and I cannot just sit by and watch this happen even though I am older now. This intersection, and also the Mills/Elm Street intersection are serviced by the very young Safety Patrol children from Vinewood and Erma B. Reese Schools. The building of this auto bridge would be a definite endangerment to the majority of the small children who attend these schools as they walk, skate and ride their bikes to not only these schools, but also to the playgrounds and adjacent parks. Even now, we have several drivers a day who speed right through the 4-way stop, unaware. When traffic increases from 3,000 to 10,000 vehicles per day as projected by the city, Mills Avenue will become a "freeway".

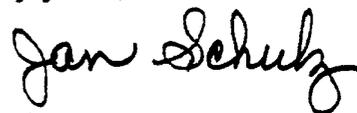
The News-Sentinel's business editor, Hal Silliman, christened the Wal-Mart/Target shopping center location with the name "Four Corners." When the two western parcels are also developed, what a giant beehive of traffic there will be, with Lodi residents traveling down Mills over the proposed bridge to shop....while traffic to Lodi's largest private industry, General Mills, will travel up Mills, increasing traffic to unimaginable amounts. This is a residential-only portion of Lodi and a Mills Avenue extension is inappropriate and would cause great danger to the children in this part of town.

Is the Master Plan (written years ago) being stubbornly upheld, when it could easily be changed now to delete this bridge which will open a "Pandora's Box" of troubles? Writers of the Master Plan didn't know back then that the Kettleman/Lower Sac intersection would have every conceivable big box store, plus all the attendant smaller stores and restaurants that make a large shopping center.

A small bikeway/footbridge is the solution. Let's ensure the welfare of children affected not only today, but all the way down through the years....throughout Lodi's future! It is very unlikely that these two schools (plus the proposed new middle school farther down Mills) will be moved later. Please change this vote before it is too late.

Just one last question for the Council Members: How will you feel when precious young lives are lost due to this decision? The mark of a great man is the ability to say "I was wrong" and to do something about it.

Very sincerely yours,



Jan Schulz  
1910 West Tokay Street  
Lodi, CA 95242, (209) 334-1746

*Rich not prepared to vote*