

COUNCIL COMMUNICATION

TO: THE CITY COUNCIL

DATE: March 18, 1987

NO.

FROM: THE CITY MANAGER'S OFFICE

SUBJECT: APPROVE IMPLEMENTATION OF A VEHICLE TARPING PROGRAM FOR VEHICLES TRAVELING TO DISPOSAL SITES

PREPARED BY: City Manager

RECOMMENDED ACTION: That the City Council endorse the Vehicle Tarping Program to be implemented by the County of San Joaquin.

BACKGROUND INFORMATION: With the agenda packet for the last regular Council meeting, the City Council received a copy of a memo concerning the County of San Joaquin's intention to implement a Vehicle Tarping Program effective April 1, 1987. A copy of that memo and the County's letter to the City Manager is attached (Exhibit A) for your information. The County requests that the City endorse the program to increase public awareness and acceptance of the program. Mayor Reid has suggested that the City Council may wish to consider implementing a similar program within the City limits, perhaps in cooperation with Sanitary City Disposal Company. The staff will be prepared to respond to this suggestion at Wednesday night's meeting. It is the staff's position that such a program within the City limits would be beneficial, but the enforcement mechanism would have to be well defined. The reaction of other cities in the County has been positive.

Respectfully submitted,


Thomas A. Peterson
City Manager

TAP:br

Attachment

TXTA.06C COUNCIL67

5.24.280 Transferability.

No permit issued under the terms of this article shall be transferable, either by contract or operation of law, without the permission of the council having been first obtained, and any such attempted transfer shall be sufficient cause for revocation thereof. (Prior code § 24-28)

Article V. Driver's Permit**5.24.290 Required.**

It is unlawful for any driver to operate any automobile for hire or taxicab in the city, unless such driver holds a permit to do so as required by this article. (Prior code § 24-29)

5.24.300 Application.

An application for a driver's permit, in writing, verified by the applicant, shall be filed with the chief of police, setting forth the following:

A. Name, address and description of the applicant;

B. Name of the applicant's employer or proposed employer;

C. A photograph of the applicant taken within sixty days immediately prior to the date of the filing of the application, which picture shall be two inches by two inches, showing the head and shoulders of the applicant in a clear and distinguishing manner;

D. The fingerprints of the applicant;

E. A statement of whether or not the applicant has been convicted of any felony, misdemeanor or violation of any municipal ordinance, the nature of the offense and the punishment or penalty assessed therefor. (Prior code § 24-30)

5.24.310 Issuance—Term.

The chief of police shall issue a driver's permit which shall continue in force and effect for a period of one year, provided that the applicant possesses the following qualifications:

A. The applicant shall be at least twenty-one years of age.

B. The applicant shall not have been convicted of any of the following offenses:

1. Driving a motor vehicle in a reckless manner or under the influence of an intoxicant;

2. Pandering;

3. Using, possessing, selling or transporting narcotics;

4. Assault and battery;

5. Any crime involving moral turpitude;

6. Violation of any of the provisions of this chapter. (Prior code § 24-31)

Chapter 5.28**PRIVATE PATROL SYSTEMS****Sections:****Article I. Generally**

5.28.010 Definitions.

5.28.020 Uniforms.

5.28.030 Badges and insignia—
Use—Approval.

5.28.040 Badges and insignia—
Sale.

5.28.050 Rank insignia.

5.28.060 Complaints to state.

5.28.070 Payment of license fees.

5.28.080 Notice service.

CITY MANAGER

Exhibit "A"

MEMORANDUM

TO: The Honorable Mayor and
Members of the City Council

FROM: City Manager

DATE: February 26, 1987

SUBJ: Vehicle Tarping Program

Attached for your information and review is a copy of a memo from the County of San Joaquin advising the City of Lodi of the County's Vehicle Tarping Program scheduled to be placed in effect April 1, 1987. The Program approved by the Board of Supervisors at its regular meeting of February 10, requires the covering of certain loads hauled to County-operated landfills.

The County requests the City's endorsement of the program to increase public awareness and acceptance. This matter will be placed on the agenda for the regular City Council meeting of Wednesday, March 18, 1987.

TAP:br

attachment

HENRY M. HIRATA
DIRECTOR



Exhibit "A"

EUGENE B. DELUCCHI
DEPUTY DIRECTOR

MANUEL LOPEZ
DEPUTY DIRECTOR

COUNTY OF SAN JOAQUIN
DEPARTMENT OF PUBLIC WORKS
P. O. BOX 1810 - 1810 E. HAZELTON AVENUE
STOCKTON CALIFORNIA 95201
(209) 944-2281

FEB 24 '87

City Manager's Office

February 20, 1987

Thomas Peterson
City Manager
City of Lodi
221 West Pine
Lodi, California 95240

Subject: VEHICLE TARPING PROGRAM

Dear Mr. Peterson:

The San Joaquin County Board of Supervisors on February 10, 1987, adopted a Vehicle Tarping Program for San Joaquin County, which will be effective April 1, 1987. Attached is a copy of a Department of Public Works Staff Report which outlines the Program.

The goal of the Program is two fold: First, to reduce litter along County roadways, city streets and highways; and second, to make the public aware of the problems caused by uncovered loads. Basically the Program establishes that:

1. Users of County disposal sites who haul waste in vehicles which are uncovered so that litter is susceptible to being blown from the vehicle while in motion shall be charged double the total disposal fee which would otherwise be charged; and,
2. In lieu of being charged the double fee, users of County disposal sites, who bring waste in uncovered pick-up trucks and utility trailers of less than eight feet in length, will be given the option of purchasing a tarp at the disposal sites.

The Program will be in effect at the Harney Lane and Foothill Sanitary Landfills, and the Lovelace Transfer Station. Notices outlining the Program will be distributed to users of these disposal sites prior to April 1, 1987. In addition, display ads explaining the Program will be placed in newspapers of general circulation in the cities of Lodi, Manteca, Stockton and Tracy prior to Program implementation.

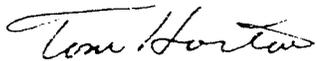
Thomas Peterson

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February 20, 1987

To increase public awareness and acceptance of the Program, San Joaquin County is seeking endorsement of the Program from the cities within the County. Accordingly, please present the Vehicle Tarping Program to your City Council for endorsement and inform me of its decision.

Sincerely,



Tom Horton
Solid Waste Manager

TH:JLP:nc
GA41011

Attachment

c: Henry M. Hirata, Director of Public Works
David Rowlands, County Administrator

HENRY M. HIRATA
DIRECTOR



EUGENE S. DELUCCHI
DEPUTY DIRECTOR

MANUEL LOPEZ
DEPUTY DIRECTOR

COUNTY OF SAN JOAQUIN
DEPARTMENT OF PUBLIC WORKS
P. O. BOX 1810 - 1810 E. HAZELTON AVENUE
STOCKTON CALIFORNIA 95201
(209) 944-2281

VEHICLE TARPING PROGRAM

SAN JOAQUIN COUNTY
DEPARTMENT OF PUBLIC WORKS
STAFF REPORT
January 30, 1987

IT IS RECOMMENDED:

That the County of San Joaquin implement a Vehicle Tarping Program as part of the County's Litter Abatement Program.

REASONS FOR RECOMMENDATION:

The cost of litter cleanup on County facilities is substantial. In fiscal year 1985-86, San Joaquin County spent over \$166,000 to clean up litter from County roads, channels, streets and parks.

The problem of littering is particularly severe on the roadways leading to disposal sites because of the large number of uncovered or improperly covered vehicles which are hauling waste. This littering is a constant source of irritation, and rightly so, for the residents who live along the approach roads and must live with this careless and illegal activity of others. Littering is one of the major concerns expressed by citizens who live in an area in which a disposal facility is proposed. The County has an obligation to these residents to do what it can to establish programs which will reduce litter created by careless users of its disposal facilities.

To combat this litter problem, the County has passed anti-littering laws which require that loads be covered on vehicles transporting waste to disposal sites (Ordinance Section 5-2502). However, due to the difficulty in enforcing these laws, littering continues to be a problem.

In an effort to reduce the impact of littering, the County utilizes County employees, Alternate Work Program participants and General Relief Program participants to physically work the roadways and pick up the litter. Although much of this labor is "free" to the County, litter removal is still costly. This approach is not very effective, in that it deals with the results

of the problem, litter, and not with a large source of the problem itself, uncovered loads. Also, even with the extensive use of low cost labor, enough resources cannot be allocated to adequately remove all of the litter from the roadways in a timely manner.

Often, more effective approaches in dealing with this problem are aimed at getting disposal site users to cover their loads before driving to a disposal site. The California Waste Management Board (CWMB) encourages local governments to solve or reduce litter problems by establishing programs which are effective in getting waste loads covered.

The City of Portland, Oregon developed a tarping program which has proven successful in reducing uncovered loads and subsequent littering. The CWMB recommends that this program be used as a model in California communities desiring to establish vehicle tarping programs.

As part of the program, the City of Portland passed a local ordinance which stipulates that:

"All vehicles arriving at a landfill/transfer station with loads, which are both uncovered and which are susceptible to being blown from the vehicle while in motion, shall be charged double the total disposal fee which would otherwise be charged".

The City took its litter abatement efforts one step further by offering an alternative which gave residents the option of purchasing an inexpensive tarp (\$3.50 - \$5.00) at the disposal site entrance in lieu of being charged the double fee. The revised ordinance was advertised extensively before program implementation. As a result of the program, the approach routes to the disposal facilities were noticeably free of litter; and, the City was able to achieve a 90% compliance rate without any noticeable increase in illegal dumping. Portland's program has been in effect now for over six years.

A similar vehicle tarping program is recommended for San Joaquin County. The County has an Ordinance Code provision, Section 5-2502, which requires loads to be covered and secured while being transported. Therefore, it is not necessary for the Board of Supervisors to adopt an ordinance similar to the one adopted by the City of Portland. However, it is necessary that the Board adopt a Resolution which establishes that:

- a. Users of County disposal sites, who haul waste in vehicles which are uncovered so that litter is susceptible to being blown from the vehicle while in motion, shall be charged

double the total disposal fee which would otherwise be charged.

- b. In lieu of being charged the double fee, users of County disposal sites, who bring waste in uncovered pickup trucks and utility trailers of less than eight (8) feet in length, will be given the option of purchasing a tarp at the disposal sites.

County Ordinance Section 5-2701 establishes that the Board of Supervisors may set uniform rates to be charged at County disposal sites. As a result, the Board may adopt the above Resolution under the authority of Section 5-2701.

OVERVIEW OF TARPING PROGRAM

The Department of Public Works will be responsible for administering the program. The target implementation date is April 1, 1987, and the program will be in effect at the Harney Lane and Foothill Sanitary Landfills, and the Lovelace Transfer Station. Also, County staff will work with the City of Tracy to establish the program at the Corral Hollow Sanitary Landfill.

The goal of the program is twofold: First, to reduce litter along County roadways; and second, to make the public aware of the problems caused by uncovered loads. To achieve this goal and secure public acceptance of the program, extensive advertisement of the program is planned. Notices outlining the tarping program will be placed once a week for one month, prior to April 1, 1987, in newspapers of general circulation in the cities of Lodi, Stockton, Manteca and Tracy. Fliers (Attachment "A") outlining the program will be distributed daily at the disposal sites for a period of one month prior to implementing the policy. In addition, a letter explaining the program will be mailed to all charge customers of County disposal sites, including licensed and franchised collectors. Signs outlining the program will also be posted at the entrance gate of each disposal site prior to implementing the program.

Generally, the procedure that will be followed by the cashiers at the various disposal sites once the program is in effect, is as follows:

1. As a vehicle arrives at the entrance gate, the cashier will determine whether or not a tarp is required based on established guidelines. (Attachment B)
2. If the vehicle is tarped or a tarp is not required, the user will be allowed to dump at the regular posted rates.
3. If the vehicle is not tarped and a tarp is required, the user will be advised that a tarp is required and that:

- a. Double the disposal fee will be charged; or
- b. A tarp may be purchased in lieu of paying the double fee for certain vehicles.

In the event a user refuses to pay the double fee or purchase a tarp, the user will not be allowed to dump at the site. Also, the cashier will inform the user that their vehicle license number will be recorded and submitted to the Sheriff's Department for follow-up. Endorsement of the program, prior to its implementation, will also be sought from the various cities in the County, the California Highway Patrol, Caltrans, and the San Joaquin County Sheriff's Department.

It should be noted that adoption of the above policy will not be popular with those who are hauling their waste in uncovered vehicles. Also, regardless of how far in advance the notice is given and how extensive the program is advertised, there will be users who will complain that they did not know and, therefore, should not have to comply. It is anticipated that, initially, complaints will be received. In order for the program to be effective, exceptions must not be allowed after the start-up date.

FISCAL IMPACT:

The start-up cost of the program is approximately \$7,500 calculated as follows:

1,200 Tarps	\$5,000
Fliers	500
Advertisement	2,000
Total	\$7,500

An additional \$500.00 will be earmarked to cover the cost of replenishing the supply of fliers. The source of funding for these expenditures is the Solid Waste Enterprise Fund.

A perpetual inventory of tarps will be maintained which will facilitate and minimize the required recordkeeping. It is anticipated that the cost per tarp to the County will be about \$4.00. The tarps will be retailed at purchase cost plus a 10% handling cost and applicable sales tax. Therefore, initially, the tarps will be sold for about \$4.75.

The cost of the tarps to the County will vary occasionally, which will require the re-establishment of their retail price. It is recommended that the Board delegate the authority to establish the retail price of the tarps to the Director of Public Works. The Resolution adopting the Vehicle Tarping Program incorporates the granting of this authority to the Director of Public Works.

Staff Report
Vehicle Tarping Program

-5-

A supply of tarps will be distributed to each of the disposal sites participating in the program. For the sites that are not operated by the County, Foothill and Corral Hollow Sanitary Landfill, arrangements will be made with the operators to sell the tarps and submit the money collected to the County. Collected "uncovered fee" revenues will be deposited in the Solid Waste Enterprise Fund.

JLP:to
L 60266SWS3
L 60266SWS3A

Attachments

CITY COUNCIL

FRED M. REID, Mayor
EVELYN M. OLSON
Mayor Pro Tempore
DAVID M. HINCHMAN
JAMES W. PINKERTON, Jr.
JOHN R. (Randy) SNIDER

CITY OF LODI

CITY HALL, 221 WEST PINE STREET
CALL BOX 3006
LODI, CALIFORNIA 95241-1910
(209) 334-5634

THOMAS A. PETERSON
City Manager

ALICE M. REIMICHE
City Clerk

RONALD M. STEIN
City Attorney

March 20, 1987

Mr. Tom Horton
Solid Waste Manager
County of San Joaquin
Department of Public Works
P. O. Box 1810
1810 East Hazelton Avenue
Stockton, CA 95201

Subject: Vehicle Tarping Program

Dear Mr. Horton:

Enclosed herewith please find a certified copy of Resolution No. 87-33 - Resolution of the Lodi City Council Endorsing the Implementation of the County of San Joaquin Vehicle Tarping Program for Vehicles Traveling to Disposal Sites which was adopted by the Council at its regular meeting of March 18, 1987.

Very truly yours

Lodi City Council
by

Alice M. Reimiche
Alice M. Reimiche
City Clerk

AMR:jj

RESOLUTION NO. 86-33

RESOLUTION OF THE LODI CITY COUNCIL
ENDORING THE IMPLEMENTATION OF THE
COUNTY OF SAN JOAQUIN VEHICLE TARPING PROGRAM
FOR VEHICLES TRAVELING TO DISPOSAL SITES

WHEREAS, the cost of litter cleanup on County facilities is substantial; and

WHEREAS, the problem of littering is particularly severe on the roadways leading to disposal sites because of the large number of uncovered or improperly covered vehicles which are hauling waste; and

WHEREAS, to combat this litter problem, the County has passed anti-littering laws which require loads be covered on vehicles transporting waste to disposal sites (Ordinance Section 5-2502); and

WHEREAS, the San Joaquin County Board of Supervisors on February 10, 1987, adopted a Vehicle Tarping Program for San Joaquin County, which will be effective April 1, 1987.

The goal of the Program is two fold: First, to reduce litter along County roadway,s city streets and highways; and second, to make the public aware of the problems caused by uncovered loads. Basically the Program establishes that:

1. Users of County disposal sites who haul waste in vehicles which are uncovered so that litter is susceptible to being blown from the vehicle while in motion shall be charged double the total disposal fee which would otherwise be charged; and

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The program will be in effect at the Harney Lane and Foothill Sanitary Landfills, and the Lovelace Transfer Station. Notices outlining the Program will be distributed to users of these disposal sites prior to April 1, 1987. In addition, display ads explaining the Program will be placed in newspapers of general circulation in the cities of Lodi, Manteca, Stockton and Tracy prior to Program implementation.

NOW, THEREFORE, BE IT RESOLVED that the City Council of the City of Lodi does hereby endorse the San Joaquin County Vehicle Tarping Program and urges all disposal site users of this community to cover their loads before driving to a disposal site.

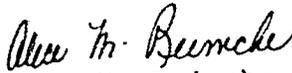
Dated: March 18, 1987

I hereby certify that Resolution No. 87-33 was passed and adopted by the City Council of the City of Lodi in a regular meeting held April 1, 1987 by the following vote:

Ayes: Council Members - Olson, Hinchman,
Pinkerton, Snider,
and Reid (Mayor)

Noes: Council Members - None

Absent: Council Members - None


Alice M. Reimche
City Clerk